State Board of Education November 17, 2009 Item H

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Team: Finance Team / School Construction

Discussion Topic: Annual Capital Budget Request for School Construction Aid

Alignment with Goals:

• Goal III, Objective C, of the Strategic Plan includes advocating for sufficient funding as a strategy for achieving school facilities that provide a safe and productive learning environment.

Statutory Authority: Title 16 V.S.A. §3448

Background Information:

By January 15th of each year the State Board is to present the House and Senate Institutions Committees with its annual capital construction funding request.

In 2007, faced with a growing gap between available funding and the state's obligation to school districts, the legislature suspended school construction aid for most types of projects. With the exception of emergency projects and facility consolidations, only projects which received voter approval prior to March 7, 2007 are eligible for school construction aid.

Last year, the appropriation for school construction aid was \$10,343,555 million against an outstanding state aid obligation of \$42 million. Including several recently-completed eligible projects, the current total outstanding state aid obligation is \$34 million.

Purpose of Discussion:

Per statute, the Board will be requested to vote on its annual school construction aid request in December. The attached document lists all outstanding state aid obligations in order of priority, an estimated amount needed to cover emergencies, and the department's FY11 recommended funding request. The request is based upon the assumptions that the suspension on construction aid approvals and criteria for exceptions remain in place, that a single consolidation project is approved by local voters and the commissioner over the coming year, and that the legislature will appropriate funds to pay off current obligations over three years.

Cost Implications:

Statute defines the percentage the state contributes to the approved cost of a school construction or renovation project. Funding has traditionally been provided through the Capital Bill and involves state bonded debt, although general fund appropriations have also been used to meet school construction aid needs. The recommended funding request for FY11 is \$13,500,797.

If aid is not available when an eligible project is completed, the district typically incurs additional debt service costs for borrowing in anticipation of the state share. Project costs not covered by construction aid are paid for out of the Education Fund. Reduced access to construction aid could increase the homestead property tax rate in particular districts that have construction projects in the future.

Staff Available:

Cathy Hilgendorf, School Construction Coordinator Bill Talbott, Chief Financial Officer

VERMONT DEPARTMENT OF EDUCATION 10/12/09 C. Hilgendorf

Master list of state obligations for school construction aid with potential three-year payoff. Assumes one new major consolidation project.

| Town | prioritized fiscal year | School | Type of Project | Estimated Total State Aid for Project | State aid paid through fy10 | State Obligation Outstanding after fy10 payments | FY11 | FY12 | FY13 | Projected balance remaining at end of FY13 | (Comments) |
|--------------------|----------------------------|--|--|--|--------------------------------|--|------------|------------|-----------|---|------------------------|
| | | | Emergency - Unanticipated, Imminent Health/Safety Threat | | | | 600,000 | 300,000 | 300,000 | | Emergencies |
| | | | Infrastructure/Asset renewal Projects - Voter-approved Before Suspension | | | | 812,755 | | | | |
| | | New Consolidation Project (Assumes \$200 per ft², students @ 160 ft² ea) | | 8,000,000 | 0 | 8,000,000 | 0 | 2,666,667 | 2,666,667 | 2,666,667 | 1/3 of bal pd annually |
| Springfield | 08 | Elm Hill Elementary School | Addition / Renovation | 3,657,238 | 1,299,079 | 2,358,159 | 786,053 | 786,053 | 786,053 | 0 | 1/3 of bal pd annually |
| Springfield | 08 | Union Elementary School | Addition / Renovation | 3,520,350 | 1,240,117 | 2,280,233 | 760,078 | 760,078 | 760,078 | 0 | 1/3 of bal pd annually |
| Weathersfield | 08 | Weathersfield Elementary and Middle School | Consolidation | 4,284,558 | 1,428,186 | 2,856,372 | 952,124 | 952,124 | 952,124 | 0 | 1/3 of bal pd annually |
| Newport Town | 09 | Newport Town School | Renovation | 309,600 | 103,200 | 206,400 | 68,800 | 68,800 | 68,800 | 0 | 1/3 of bal pd annually |
| Starksboro | 09 | Robinson School | Renovation | 406,242 | 135,414 | 270,828 | 90,276 | 90,276 | 90,276 | 0 | 1/3 of bal pd annually |
| | | | Subtotal Emergency and Major Prioritized Projects: | | | 7,971,992 | 4,070,086 | 5,623,997 | 5,623,997 | | |
| Hyde Park | 07 | Green Mtn Technology and Career Center | Addition / Renovation | 6,347,349 | 3,810,069 | 2,537,280 | 845,760 | 845,760 | 845,760 | 0 | 1/3 of bal pd annually |
| Essex Town | 07 | Center For Technology | Addition / Renovation | 3,060,525 | 1,580,553 | 1,479,972 | 493,324 | 493,324 | 493,324 | 0 | 1/3 of bal pd annually |
| Newport | 08 | North Country Career Center | Addition / Renovation | 14,385,609 | 4,753,326 | 9,632,283 | 3,210,761 | 3,210,761 | 3,210,761 | 0 | 1/3 of bal pd annually |
| Newport | 00 | Horar Soundy Sureer Senter | | | | | | | | Ü | |
| | | | Biomass Heating | echnical Education C | enter Projects: | 13,649,535 | 4,549,845 | 4,549,845 | 4,549,845 | | |
| Hyde Park | 07 | Green Mtn Technology and Career Center | System Biomass Heating | 1,079,972 | 0 | 1,079,972 | 359,991 | 359,991 | 359,991 | 0 | 1/3 of bal pd annually |
| Burlington | 80 | Burlington High School | System Biomass Heating | 1,866,852 | 1,842,639 | 24,213 | 8,071 | 8,071 | 8,071 | 0 | 1/3 of bal pd annually |
| Bristol | 08 | Mt Abraham UHS | System Biomass Heating | 1,368,068 | 1,134,609 | 233,459 | 77,820 | 77,820 | 77,820 | 0 | 1/3 of bal pd annually |
| Bennington | 08 | Mt Anthony UHS | System | 1,776,568 | 1,236,918 | 539,649 | 179,883 | 179,883 | 179,883 | 0 | 1/3 of bal pd annually |
| Jericho | 08 | Brown's River Middle School | Biomass Heating System | 64,685 | 0 | 64,685 | 21,562 | 21,562 | 21,562 | 0 | 1/3 of bal pd annually |
| Weathersfield | 08 | Weathersfield Elementary and Middle School | Biomass Heating System | 565,000 | 0 | 565,000 | 188,333 | 188,333 | 188,333 | 0 | 1/3 of bal pd annually |
| Whitingham | 09 | Whitingham Elementary School | Biomass Heating System | 1,017,716 | 0 | 1,017,716 | 339,239 | 339,239 | 339,239 | 0 | 1/3 of bal pd annually |
| Danville | 09 | Danville School | Biomass Heating System | 1,074,847 | 0 | 1,074,847 | 358,282 | 358,282 | 358,282 | 0 | 1/3 of bal pd annually |
| Derby | 09 | North Country Union Middle School | Biomass Heating System | 1,260,000 | 0 | 1,260,000 | 420,000 | 420,000 | 420,000 | 0 | 1/3 of bal pd annually |
| Norwich | 09 | Marion Cross School | Solar hot water | 9,230 | 0 | 9,230 | 3,077 | 3,077 | 3,077 | 0 | 1/3 of bal pd annually |
| Plainfield | 09 | Twinfield Union School | Biomass Heating System | 67,500 | 0 | 67,500 | 22,500 | 22,500 | 22,500 | 0 | 1/3 of bal pd annually |
| Cabot | 09 | Cabot School | Biomass Heating System | 805,071 | 0 | 805,071 | 268,357 | 268,357 | 268,357 | 0 | 1/3 of bal pd annually |
| Richford | 09 | Richford High School | Biomass Heating System | 1,062,202 | 0 | 1,062,202 | 354,067 | 354,067 | 354,067 | 0 | 1/3 of bal pd annually |
| | 10 | Harwood UHS | Biomass Heating System | 1,513,030 | 0 | 1,513,030 | 504,343 | 504,343 | 504,343 | 0 | 1/3 of bal pd annually |
| Duxbury Swanton | 10 | Missisquoi Valley UHS | Biomass Heating System | 1,513,030 | 0 | 1,513,030 | 369,896 | 369,896 | 369,896 | 0 | 1/3 of bal pd annually |
| Springfield | 11 | Elm Hill Elementary School | Wood Pellet System | 217,191 | 0 | | 72,397 | 72,397 | 72,397 | 0 | 1/3 of bal pd annually |
| | | · | Biomass Heating | | - | | | | | | |
| Milton | 11 | Milton High School | System Biomass Heating System | 1,032,535 | 0 | 1,032,535 | 344,178 | 344,178 | 344,178 | 0 | 1/3 of bal pd annually |
| Milton | 11 | Milton Elementary School | system | 1,166,612 | 0 | 1,166,612 12,842,597 | 388,871 | 388,871 | 388,871 | 0 | 1/3 of bal pd annually |
| | | | | | | | 4,280,866 | 4,280,866 | 4,280,866 | | |
| | l | Total remaining school co | aid state obligati | ons, by year: | 34,464,125 | 13,500,797 | 14,754,708 | 14,754,708 | 0 | | |